

Message Text

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PAGE 01 USUN N 04398 020636Z

11

ACTION IO-14

INFO OCT-01 EUR-25 EA-11 NEA-10 ISO-00 CIAE-00 DODE-00

NSAE-00 NSCE-00 SSO-00 USIE-00 CCO-00 INRE-00 USSS-00

PM-07 H-03 INR-10 L-03 NSC-10 PA-04 RSC-01 PRS-01

SPC-03 SS-20 ACDA-19 AF-10 ARA-16 OMB-01 DRC-01 /170 W

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FM US MISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 717

INFO AMEMBASSY AMMAN

AMEMBASSY ANKARA

AMEMBASSY BEIRUT

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY NICOSIA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TELAVIV

USINT CAIRO

USLO PEKING

AMCONGEN JERUSALEM

AMEMBASSY HONG KONG

AMEMBASSY OTTAWA

C O N F I D E N T I A L USUN 4398

E.O. 11652: GDS

TAGS: PFOR UN XF

SUBJ: ME: CLOSED SC MEETING ON UNEF COMPOSITION, NOV. 1

1. SC MET IN CLOSED SESSION MORNING AND EARLY AFTERNOON NOV 1
TO WORK OUT COMPOSITION OF UNEF. IT HDID NOT SUCCEED. HEATED
DEBATE TOOK PLACE IN WHICH IT BECAME APPARENT THAT POSITIONS
OF US, NON-ALIGNED AND USSR ON COMPOSITION WERE SHARPLY
DIVERGENT. US INSISTED ON FORCE WHICH COULD EFFECTIVELY
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PAGE 02 USUN N 04398 020636Z

CARRY OUT MANDATE, AND WHOSE MEMBERS WERE NOT UNACCEPTABLE

TO EITHER SIDE. USSR VIGOROUSLY OPPOSED CANADIANS LOGISTIC CONTINGENT, DEMANDING EAST EUROPEAN PARTICIPATION BOTH IN LINE CONTINGENTS AND LOGISTIC FORCE, AND INSISTING ON EXPLICIT REJECTION OF ISRAELI VETO OVER COUNTRIES WITH WHICH HITHAD DID NOT HAVE RELATIONS. NON-ALIGNED FAVORED BROAD GEOGRAPHIC DISTRIBUTION, INCLUDING TWO AFRICAN STATES.

2. SYG OPENED SUBSTANTIVE DISCUSSION OF COMPOSITION BY READING STATEMENT OUTLINING HIS EFFORTS TO PUT TOGETHER FORCE. HE SAID NUMBER OF GOVTS HAD OFFERED CONTINGENTS, BUT OFFERS VARIED IN TERMS OF SIZE, STATE OF READINESS, ETC. ADDITIONAL OFFERS WERE EXPECTED. FOUR CONTINGENTS NOW IN PLACE WOULD BE RE-ENFORCED TO 500-600 MEN EACH-WITH EXCEPTION OF IRISH UNIT WHICH WOULD STAY AT 250. SYG SAID IT WAS VITAL TO MAINTAIN UNEF MOMENTUM BY ADDING ADDITIONAL CONTINGENTS, WHICH SHOULD BE AS BROADLY BASED AS POSSIBLE FROM GEOGRAPHIC POINT OF VIEW. THERE WAS GENERAL AGREEMENT IN COUNCIL ON PANAMA AND NEPAL; GHANA HAD OFFERED TROOPS IF IT WAS ACCEPTABLE TO BOTH SIDES, AND LIBERIA WOULD RESPOND AFFIRMATIVELY IF FORMAL REQUEST WERE MADE TO IT. SINCE IT WAS NOT YET POSSIBLE TO REACH AGREEMENT ON COMPREHENSIVE COMPOSITION, BEST COURSE WAS TO DESPATCH TO AREA CONTINGENTS FROM ASIA, AFRICA AND LATIN AMERICA ON WHICH COUNCIL COULD AGREE.

3. USSR QUERIED SYG ON CANADA, ASKING ABOUT SIZE AND COMPOSITION OF LOGISTIC UNIT, AND COMPLAINING THAT CANADIAN PARTICIPATION GAVE UNEF PRO-NATO TILT. WALDHEIM RETORTED THAT BOTH ORALLY AND IN WRITTEN REPORTS HE HAD INFORMED COUNCIL OF URGENT NEED FOR LOGISTIC SUPPORT AND OF HIS INTENTION ASK CANADA PROVIDE CONTINGENT BECAUSE OF ITS EXPERIENCE AND ABILITY TO RESPOND QUICKLY. NO OBJECTION WAS THEN RAISED TO CANADIAN PARTICIPATION. SYG SAID HE WAS AWARE OF POLITICAL DIFFICULTIES, BUT HAD RESPONSIBILITY TO SEVERAL HUNDRED SOLDIERS IN FIELD WHO MUST BE SUPPLIED. USSR COUNTERED WITH ASSERTION THAT EGYPT HAD AGREED ONLY TO CANADIAN PARTICIPATION IN TRANSFERRING TROOPS FROM CYPRUS, AND THAT CANADIAN UNIT WAS UNACCEPTABLE ON A PERMANENT BASIS. WALDHEIM SAID EGYPT HAD SET NO SUCH CONDITION ON USE OF CANADIAN CONTINGENT, THOUGH IT HAD EXPRESSED WISH CANADIAN UNIT BE LIMITED TO 200. US
CONFIDENTIAL

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PAGE 03 USUN N 04398 020636Z

AND UK OBJECTED STRENUOUSLY TO FRUSTRATION OF SYG'S EFFORTS TO SUPPLY UNEF.

4. YUGOSLAVIA, KENYA AND OTHERS ARGUED THAT CRUX OF PROBLEM WAS ISRAELI RETURN TO OCT 22 POSITIONS. USSR ASKED IF INSTRUCTION TO SIILAASVUO RE ISRAELI RETURN HAD BEEN CARRIED OUT, AND INDONESIA SUGGESTED THAT POLITICAL ADVISER TO COMMANDER SHOULD BE CHOSEN FROM SECRETARIAT TO HELP IMPLEMENT SC RESES.

(LATTER WAS BRIEF INTERVENTION, BUTH BELIEVE IT IS NOT LAST WE HAVE HEARD OF THIS.)

5. OTHER MAIN POINT OF NON-ALIGNED, OVER WHICH THEY BECAME INCREASINGLY EXERCIZED IN COURSE OF MEETING, WAS ISRAELI "VETO" OF GOVTS WITH WHICH IT DID NOT HAVE DIPLOMATIC RELATIONS. POINT WAS FREQUENTLY MADE THAT ONLY COUNTRY OF SIGNIFICANCE AMONG 41 AFRICAN NATIONS TO HAVE RELATIONS WITH ISRAEL WAS LIBERIA. IT WAS ALSO POINTED OUT THAT AMONG EE'S ONLY ROMANIA FIT ISRAELI CRITERION.

6. AMB SCALI MADE FOLLOWING POINTS ON BEHALF OF US DEL:
(A) CANADA HAD BEEN ASKED TO PARTICIPATE BY SYG AND HAD CONFIRMED ITS ACCEPTABILITY TO BOTH SIDES. SYG HWD KEPT COUNCIL FULLY INFORMED RE CANADIAN PARTICIPATION.

(B) US OBJECTIVE IN VOTING FOR UNEF AND BARRING PERMANENT MEMBERS WAS TO DEVELOP FORCE AS IMPARTIAL AND ACCEPTABLE TO BOTH SIDES AS POSSIBLE. AIM WAS TO MAKE UNEF WORK SO IT COULD CARRY OUT SC RESES, INCLUDING RETURN TO CEASEFIRE POSITIONS.

(C) EFFECTIVE LOGISTICAL SUPPORT WAS MOST CRITICAL ASPECT AT PRESENT. LONGER WE DELAY, MORE DIFFICULT IT WILL BE TO RETURN TROOPS TO THEIR POSITIONS.

(D) US BELIEVED BOTH SIDES SHOULD HAVE VOICE IN COMPOSITION OF FORCE, NOT EGYPT ALONE. SINCE UNEF TROOPS WOULD HAVE TO OPERATE ON BOTH SIDES, PARTICIPATING GOVTS SHOULD NOT BE HOSTILE TO EITHER PARTY.

7. INDIA SUGGESTED AGREEING THAT ALL NON-NATO, NON-WARSAW PACT COUNTRIES WHICH HAD OFFERED FORCES WERE ACCEPTABLE NUCLEUS, AND CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 04398 020636Z

BUILDING FROM THERE. INDONESIA SUGGESTED AGREEMENT TO PANAMA AND NEPAL FOR NOW SOHWE COULD DEMONSTRATE INTERIM PROGRESS. US AND USSR ACCEPTED THIS BUTH KENYA INSISTED THIS DID NOT MEET GEOGRAPHIC DISTRIBUTION CRITERIA. SC PRES OFFERED TO TRY TO DRAW UP PAPER WHICH MIGHT REFLECT AGREEMENT, BUT WHEN MEMBERS ARGUED THERE NO AGREEMENT PRES BACKED OUT AND INDIA RUSHED IN WITH PROMISE TO PRODUCE DRAFT BY LATE AFTERNOON. MEETING ADJOURNED AT THIS POINT. RESULTS INDIA'S EFFORTS DISCUSSED SEPTEL.

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